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IDAHO PUBLIC
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BEFORE THE IDAHO PUBLIC UTILITIES COMMISSION

IN THE MATTER OF THE APPLICATION)	CASE NO. AVU-E-09-01
OF AVISTA CORPORATION FOR THE)	CASE NO. AVU-G-09-01
AUTHORITY TO INCREASE ITS RATES)	
AND CHARGES FOR ELECTRIC AND)	
NATURAL GAS SERVICE TO ELECTRIC)	DIRECT TESTIMONY
AND NATURAL GAS CUSTOMERS IN THE)	OF
STATE OF IDAHO)	DAVE B. DEFELICE
)	

FOR AVISTA CORPORATION

(ELECTRIC AND NATURAL GAS)

1 I. INTRODUCTION

2 Q. Please state your name, employer and business
3 address.

4 A. My name is Dave B. DeFelice. I am employed by
5 Avista Corporation as a Senior Business Analyst. My
6 business address is 1411 East Mission, Spokane, Washington.

7 Q. Please briefly describe your education background
8 and professional experience.

9 A. I graduated from Eastern Washington University in
10 June of 1983 with a Bachelor of Arts Degree in Business
11 Administration majoring in Accounting. I have served in
12 various positions within the Company, including Analyst
13 positions in the Finance Department (Rates Section and
14 Plant Accounting) and in the Marketing/Operations
15 Departments, as well. In 1999, I accepted the Senior
16 Business Analyst position that focuses on economic analysis
17 of various project proposals as well as evaluations and
18 recommendations pertaining to business policies and
19 practices.

20 Q. As a Senior Business Analyst, what are your
21 responsibilities?

22 A. As a Senior Business Analyst I am involved in
23 financial analysis of numerous projects within various
24 departments such as Engineering, Operations,
25 Marketing/Sales and Finance.

1 **Q. What is the scope of your testimony?**

2 A. My testimony and exhibits in this proceeding will
3 cover the Company's proposed regulatory treatment of
4 capital investments in utility plant through 2009.

5 **Q. Are you sponsoring any exhibits?**

6 A. Yes. I am sponsoring Exhibit No. 9, Schedule 1
7 (Capital Expenditures), and Schedule 2 (2009 Capital
8 Additions Detail), which were prepared under my direction.

9 **II. CAPITAL INVESTMENT RECOVERY**

10 **Q. What does the Company's request for rate relief**
11 **include regarding new investment in utility plant to serve**
12 **customers?**

13 A. In this filing, we are proposing to include in
14 retail rates the costs associated with utility plant that
15 is in-service, and will be used to provide energy service
16 to our customers during the pro forma rate year. This is
17 consistent with prior ratemaking practice in the State of
18 Idaho. The methodology that we use is consistent with the
19 methodology we used in the last general rate cases filed in
20 2008, Case Nos. AVU-E-08-01 and AVU-G-08-01.

21 The utility plant investment that we have included in
22 this filing represents utility plant that will be "used and
23 useful" in providing service to customers during the
24 approximate period that new retail rates from this filing
25 will be in effect. The costs associated with the

1 investment will be "known and measurable," and finally,
2 including the costs associated with this investment in
3 retail rates provides a proper "matching" of revenues from
4 customers with the costs associated with providing service
5 to customers (including the cost of utility plant to serve
6 customers).

7 In the IPUC's Order No. 29602, in Case Nos. AVU-E-04-1
8 and AVU-G-04-1, dated October 8, 2004, the Commission
9 stated, at page 10, that:

10 "Once a test year is selected, adjustments are
11 made to test year accounts and rate base to
12 reflect known and measurable changes so that test
13 year totals accurately reflect anticipated
14 amounts for the future period when rates will be
15 in effect. The Idaho Supreme Court has described
16 "rate base" as "the utility's capital investment
17 amount." *Industrial Customers of Idaho Power v.*
18 *Idaho PUC* 134 Idaho 285, 291, 1 P.3d 786, 792
19 (2000). Adjustments to test year accounts
20 generally fall into three categories: 1)
21 normalizing adjustments made for unusual
22 occurrences, like one-time events or extreme
23 weather conditions, so they do not unduly affect
24 the test year; 2) annualizing adjustments made
25 for events that occurred at some point in the
26 test year to average their effect as if they had
27 been in existence during the entire year; and 3)
28 known and measurable adjustments made to include
29 events that occur outside the test year but will
30 continue in the future to affect Company income
31 and expenses."

32
33 If utility plant investment that is being used to
34 serve customers is not reflected in retail rates then the
35 retail rates will not be "just, reasonable, and
36 sufficient," i.e., it would not be just or reasonable for
37 customers to receive the benefit provided by the utility

1 investment without paying for it, and the retail rates
2 would not provide revenues "sufficient" to provide recovery
3 of the costs associated with providing service to
4 customers.

5 **Q. Is the Company's application of these ratemaking**
6 **principles in this filing consistent with prior general**
7 **rate cases?**

8 A. Yes. In prior cases, the objective has been the
9 same -- to include in retail rates the investment, or rate
10 base, that is providing service to customers, and ensure
11 that there is a proper matching of revenues and expenses
12 during the period that rates are in effect. In Case Nos.
13 AVU-E-08-01 and AVU-G-08-01, the Commission approved
14 including capital investment through December 31, 2008, for
15 rates that were effective October 1, 2008.

16 **Q. How does new investment in utility plant change**
17 **rate base over time for ratemaking purposes?**

18 A. Historically, the annual dollars spent by the
19 Company on new utility plant were generally relatively
20 close to the level of depreciation expense, with the
21 exception of years where the Company invested in major new
22 utility projects.¹ I will use an example to illustrate, in

¹ Recognizing that a portion of the costs associated with capital additions are offset by additional revenues.

1 general terms, how new investment in utility plant changes
2 rate base over time. Let's assume that the Company's rate
3 base (adjusted net plant in service used to serve
4 customers) at the beginning of Year 1 is \$1.5 billion.
5 Also assume that depreciation expense in Year 1 is \$80
6 million, and the Company's new investment in utility plant
7 in Year 1 is also \$80 million. During Year 1, rate base
8 increased by \$80 million (new investment), and decreased by
9 \$80 million (depreciation), and ended up at the same level
10 of \$1.5 billion at the end of the year. In this simplified
11 example, the Company's rate base is \$1.5 billion, both at
12 the beginning of Year 1, and at the end of Year 1.

13 For ratemaking purposes, the \$1.5 billion of rate base
14 is representative of the level of plant investment used to
15 serve customers, both at the beginning of the year and at
16 the end of the year. Over time, if depreciation expense
17 continues to be approximately equal to new plant
18 investment, rate base would continue at a relatively
19 constant \$1.5 billion. Under these circumstances, the use
20 of the \$1.5 billion rate base amount from a prior year,
21 i.e., a historical test year, would be adequate for setting
22 rates for the upcoming year (pro forma rate year), because
23 there is little change in the net plant investment used to
24 serve customers.

1 In a similar manner, in prior general rate cases we
2 have used a rate base amount from a historical test year as
3 the starting point for the pro forma rate year. If there
4 were no major plant additions between the historical test
5 year and the upcoming pro forma rate year, the historical
6 test year rate base amount would be used for the pro forma
7 rate year as being representative of the net plant used to
8 serve customers.

9 However, if there were known major plant additions
10 that would be in service for the pro forma rate year, such
11 as the addition of Coyote Springs II for Avista, the major
12 transmission upgrades, and the hydroelectric upgrades, then
13 rate base for the pro forma rate year is adjusted for these
14 major investments, so that rate base for the pro forma rate
15 year is representative of the level of investment used to
16 serve customers.

17 **Q. Is Avista's new investment in utility plant**
18 **exceeding its annual depreciation expense, causing an**
19 **increase in rate base from the test year to the pro forma**
20 **rate year?**

21 A. Yes. Avista's investment in plant in 2009 is
22 well above the annual depreciation expense, and will result
23 in an increase in net plant in service (rate base) that
24 will be used to serve customers in the pro forma rate year.
25 Much of this new investment in plant for 2009 is spread

1 among many different utility plant categories, as opposed
2 to a few major plant additions.

3 Therefore, the Company's pro forma adjustment for new
4 investment in plant in this filing, as in the previous
5 general rate case filing, involves a more detailed analysis
6 of the net change in rate base from the historical test
7 period to the pro forma rate year. The end result,
8 however, is the same in this case as in all prior cases -
9 to reflect in retail rates the level of net plant
10 investment that is used to serve customers during the pro
11 forma rate year, and to have a proper matching of revenues
12 and expenses.

13 **Q. How was rate base for the pro forma rate year**
14 **developed for this filing?**

15 A. As in prior rate cases, Avista started with rate
16 base for the historical test year, which for this case is
17 the average of monthly averages for the twelve months ended
18 September 30, 2008. Adjustments were made to reflect new
19 additions and accumulated depreciation through December
20 2009, such that the proposed rate base reflects the net
21 plant in service that will be used to serve customers
22 during the pro forma rate year. Later in my testimony, I
23 will provide the details of the adjustments to rate base.

24 The recent rate case (Case Nos. AVU-E-08-01 and AVU-G-
25 08-01) concluded with new retail rates effective October 1,

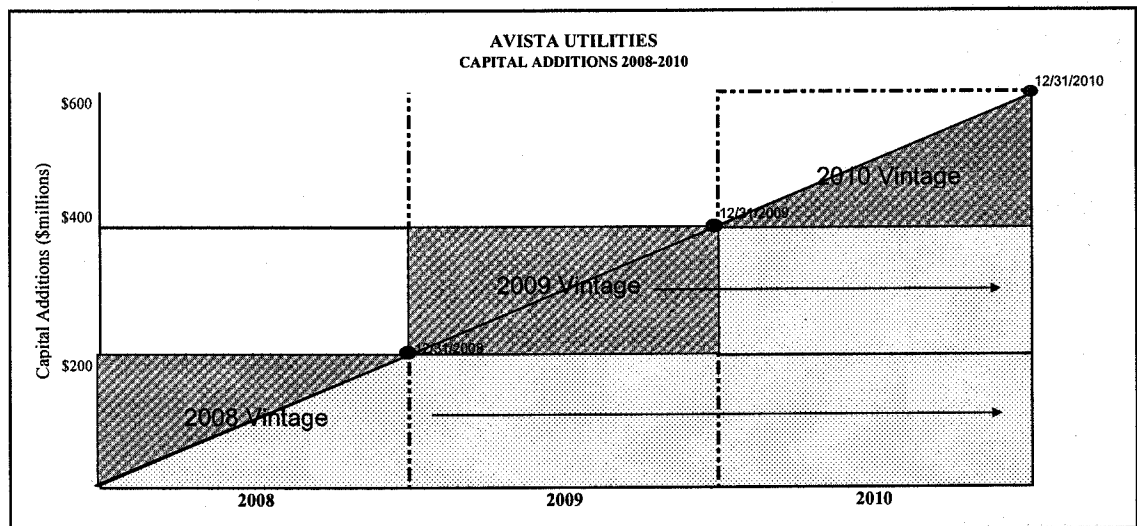
1 2008. As noted earlier, recovery of costs associated with
2 new capital additions through December 31, 2008 was
3 included in retail rates. With regard to the proper
4 "matching" of revenues and expenses, it can be said that
5 some of the new capital through December 31, 2008 was not
6 in place at the time new retail rates went into effect on
7 October 1, 2008. However, it is also true that the costs
8 of new capital already added, and to be added, in 2009 is
9 currently not recovered in retail rates. Although we know
10 that a perfect matching of revenues and expenses would be
11 difficult to achieve, it is very important that, during
12 this period of high capital investment, retail rates
13 reflect the true costs of providing service to customers,
14 in order to afford the Company the opportunity to recover
15 its costs and continue to attract capital under reasonable
16 terms.

17 With regard to the current filing, Avista is hopeful
18 that new retail rates from this case will be effective by
19 or before mid-2009. Furthermore, new rates from the next
20 general rate case will likely not be effective until
21 sometime well into 2010. December 31, 2009 represents an
22 approximate mid-point of the period in which retail rates
23 would be in place from this case and the next case.
24 Including new capital investment through the mid-point of
25 the "rate year" (approximately mid-2009 through mid-2010)

1 will allow the Company the opportunity to recover the costs
2 associated with capital investment that will serve
3 customers over the course of the rate year.

4 The following chart illustrates the capital additions
5 for 2008 and 2009 that will be completed and in service
6 through December 31, 2009. Since this case reflects
7 capital additions through only December 31, 2009, during
8 the first part of 2010 (which is the rate year associated
9 with the current case), new capital investment will
10 incurred in order to serve customers, but the costs will
11 not be reflected in the customers' rates.

12 **Illustration 1**



13

14 Q. You stated earlier that new utility investment in
15 2008 and 2009 will be substantially higher than the annual
16 depreciation expense. What is driving the significant
17 investment in new utility plant?

1 A. As we explained in the recent general rate case,
2 the Company is being required to add significant new
3 transmission and distribution facilities, including
4 strengthening the "back bone" of our system, due in part to
5 continued customer growth in our service area, reliability
6 requirements, and capacity upgrades. Other issues driving
7 the need for capital investment include an aging
8 infrastructure, physical degradation, and municipal
9 compliance issues (i.e., street/highway relocations), etc.
10 Company witness Mr. Kinney provides additional testimony on
11 some of these capital requirements.

12 In addition, although in recent months the rapid
13 increase in the cost of materials (concrete, copper, steel,
14 etc.) has subsided, they are still orders of magnitude
15 higher than what they were even a few years ago, causing
16 the cost of these new facilities to be significantly higher
17 than in the past. Because the cost of adding new
18 facilities is significantly higher than the original cost
19 of existing facilities, the investment in new facilities
20 will be significantly higher than the annual depreciation
21 expense on the existing facilities.

22 **Q. What is causing the substantial increase in raw**
23 **materials for Avista, and the utility industry in general?**

24 A. In September 2007, The Edison Foundation
25 commissioned a study from The Brattle Group titled, "Rising

1 Utility Construction Costs: Sources and Impacts," which
2 identified cost trends specifically related to the utility
3 industry pertaining to critical materials and equipment, as
4 well as labor support services used for building capital
5 infrastructure. The study identifies the reasons for
6 drastic cost increases in critical raw materials, such as
7 global competition and an aging domestic utility
8 infrastructure as well as the need for additional
9 infrastructure to accommodate growth in the near future.

10 **Q. What are some of the key cost drivers that are**
11 **cited in the study?**

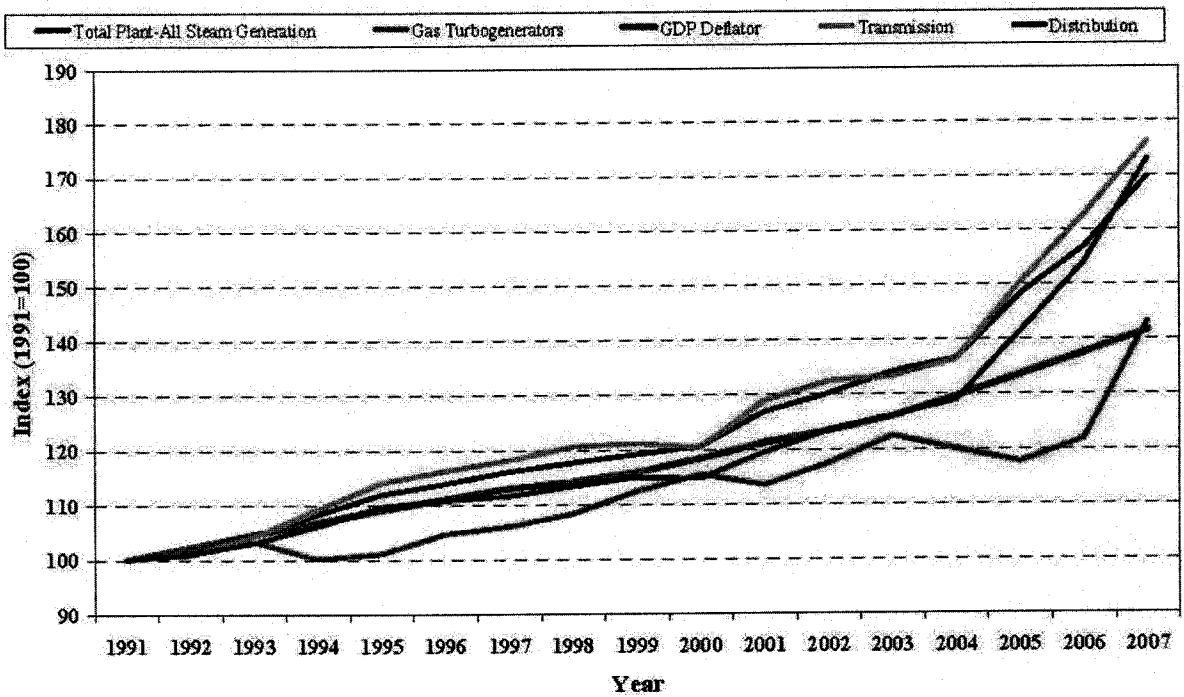
12 A. The study, at page 16, cites four major cost
13 drivers, "(1) material input costs, including the cost of
14 raw physical inputs, such as steel and cement as well as
15 increased costs of components manufactured from these
16 inputs (e.g., transformers, turbines, pumps); (2) shop and
17 fabrication capacity for manufactured components (relative
18 to current demand); (3) the cost of construction field
19 labor, both unskilled and craft labor; and (4) the market
20 for large construction project management, i.e., the
21 queuing and bidding for projects." The study goes on to
22 compare cost trends for various raw materials, critical
23 equipment and labor services relative to the general
24 inflation rate (GDP deflator). In addition, a cost trend
25 is summarized by three key utility functional plant

1 categories, including generation, transmission, and
2 distribution plant. The study concludes that these
3 inflation impacts have been outside the utility industry's
4 control.

5 Illustration 2 below depicts what has occurred to
6 infrastructure costs nationally. From the chart, it is
7 apparent that starting in 2003, costs of distribution,
8 transmission and generation infrastructure increased at a
9 far more significant rate than the overall economy, as
10 measured by the GDP deflator.

11 **Illustration 2**

12 **National Average Utility Infrastructure Cost Indices**



Sources: The Handy-Whitman® Bulletin, No. 165 and the U.S. Bureau of Economic Analysis. Simple average of all regional construction and equipment cost indexes for the specified components. "Rising Utility Construction Costs: Sources and Impacts" Prepared by The Brattle Group for The Edison Foundation, September 2007

1 **Q. Is there specific evidence that Avista is**
2 **experiencing cost escalations similar to that indicated in**
3 **the study?**

4 A. Yes. As we explained in the recent general rate
5 case, a sample was compiled of some materials and equipment
6 that Avista routinely uses in order to support various
7 infrastructure construction efforts that are part of the
8 Company's annual capital requirements of purchases made
9 from 2003 through 2008. The sample of materials was
10 grouped into categories for typical electric and gas
11 distribution capital projects as well as major electric
12 substation projects. The cost summary indicated that the
13 cost of the materials reviewed has risen sharply in most
14 categories from 2003 to 2008. For the distribution plant
15 group of materials, the average annual escalation impact
16 from 2003 through 2007 is approximately 37%, which is equal
17 to a cumulative increase over the four-year period of 178%.
18 The escalation for the substation group of materials and
19 equipment has been approximately 12% per year for the
20 purchases Avista has made from 2003 to 2008, or a
21 cumulative increase of 55%.

22 **Q. What is the historical and projected level of**
23 **annual capital spending for Avista?**

24 A. Avista's capital requirements have steadily
25 increased from approximately \$100 million to over \$200

1 million over the last several years. Exhibit No. 9,
2 Schedule 1 reflects the trend that Avista has experienced
3 and what is planned for in the near future.

4 This chart not only shows the total magnitude of
5 capital expenditures, but also clearly shows that the
6 amount of capital projects is well in excess of revenue-
7 supported capital expenditures to connect new customers,
8 and beyond the level of revenues that is being collected
9 from customers related to existing plant. The difference
10 between the total capital requirements, less the new
11 revenue related capital, and allowed revenues represent a
12 significant discrepancy that is negatively impacting the
13 Company.

14 **Q. What is the likelihood that Avista's capital**
15 **investment will continue at this level?**

16 A. There are many factors that will influence
17 capital expenditures going forward. One factor is the cost
18 of raw materials is expected to continue to cause the cost
19 of new capital expenditures to significantly exceed the
20 cost of existing capital facilities that are to be replaced
21 and the fact that there is more demand for capital projects
22 for such things as compliance work with municipal highway
23 and road projects, sewer projects, etc. Also, as critical
24 systems age, there will be more utility plant that will be
25 reaching the end of physical life and, in some cases, plant

1 may be replaced prior to the end of its physical life based
2 on power efficiency improvements that can be recognized.

3 **III. DESCRIPTION OF CAPITAL PROJECTS**

4 **Q. For the 2009 capital projects pro formed in this**
5 **filing, please provide a description of the projects.**

6 A. Exhibit No. 9, Schedule 2 details the capital
7 projects that will be transferred to plant in service in
8 2009 and included in this filing. A short description of
9 these projects with system costs follows:

10 **Generation (\$37.9 million):**

11 Thermal - Kettle Falls Capital Projects - \$1,735,000
12 The primary project at the Kettle Falls Generating
13 Station is the replacement of the steam turbine
14 control system. Other smaller projects include the
15 replacement of wood screw conveyors which feeds wood
16 into the hopper, the replacement of ash screws in the
17 ash removal system, and a continuation of a project to
18 replace the travelling grate in the boiler.

19
20 Thermal - Colstrip Capital Additions- \$6,200,000
21 The Colstrip capital additions for 2009 include major
22 emission control projects for units 3 & 4. Boiler
23 modifications are being made to reduce Mercury
24 emissions on units 3&4 to comply with Montana state
25 law. Also Low NOx burners are being installed on unit
26 4 to comply with Montana DEQ requirements. These NOx
27 modifications were previously installed on unit 3.
28 2009 is a regular overhaul year with additional major
29 capital work scheduled for unit 4 including cooling
30 tower fill replacement, an LP turbine overhaul, an air
31 pre-heater overhaul, a generator rewind kit, and a
32 variety of additional smaller capital projects to be
33 completed during the outage.

34
35 Thermal - Other Small Projects - \$84,000
36 Please refer to the workpapers of Mr. DeFelice for
37 detailed listing of projects.

38
39
40

1 Hydro - Cabinet Gorge Capital Project - \$804,000
2 Replace a major component of the Cabinet Unit 1
3 Turbine (discharge ring).
4
5 Hydro - Little Falls Capital Project - \$525,000
6 Replace the roof at the Little Falls HED.
7
8 Hydro - Long Lake Capital Project - \$597,000
9 Replace the scroll case drain system and installation
10 of dam safety monitoring systems for the forebay,
11 tailrace, and sump.
12
13 Hydro - Noxon Capital Project - \$1,295,000
14 Replacement of the Generator Step Up Transformers
15 (GSU) needed to accommodate the increased power due to
16 the turbine improvements.
17
18 Hydro - Upper Falls Capital Projects - \$1,910,000
19 This project will replace the old plant control and
20 locate all new equipment from the Post Street
21 Substation to the Upper Falls plant. In addition, new
22 equipment will be installed to both modernize the
23 unit, enhance the protection schemes, and to automate
24 the plant from the Generation Control Center.
25
26 Hydro - Noxon Capital Projects - \$17,171,000
27 Projects include finishing the replacement of the Unit
28 1 stator core and stator windings, installation of a
29 new high efficiency turbine runner, and mechanical
30 overhaul on unit #1.
31
32 Hydro - Clark Fork Implement PME Agreement -
33 \$2,107,000
34 Multiple projects are planned for 2009 as part of the
35 protection, mitigation and enhancement (PME) plan.
36 These projects were agreed to as part of the
37 settlement agreement and FERC license received in
38 2001.
39
40 Hydro - Other Small Projects - \$1,142,000
41 There are a number of project improvements planned for
42 2009. These include beginning a system station sump
43 control and monitoring systems to facilitate
44 anticipated license conditions, and other small
45 projects. Please refer to the workpapers of Mr.
46 DeFelice for detailed listing of projects.
47
48 Other - Northeast Combustion Turbine - \$944,000
49 The control system at the Northeast Combustion Turbine
50 will be upgraded for standby reserve. This project is

1 a continuation from 2008 in that air permit issues
2 prevented this item from being completed.
3

4 Other - Coyote Springs 2 (CS2) Capital Projects -
5 \$575,000

6 In 2009, capital costs include a spare GSU
7 transformer. The previous spare was installed after a
8 transformer failed in the spring of 2008. The capital
9 cost of the new spare will largely be offset by an
10 insurance settlement. Other smaller projects planned
11 for 2009 include the purchase of a spare station
12 serviced transformer (reliability), duct burner fuel
13 system upgrades (capacity increase), steam turbine
14 control upgrades (reliability), and several smaller
15 PGE/Avista shared projects (safety/reliability).
16

17 Other - Coyote Springs 2 (CS2) LTSA - \$2,000,000
18 LTSA (Long Term Service Agreement) costs are
19 apportioned between capital and O&M based on predicted
20 gas turbine hardware replacement schedules for the
21 duration of the contract. These costs cover the
22 maintenance agreement with General Electric and cover
23 the gas turbine and auxiliaries.
24

25 Other Small Projects - \$819,000

26 This work is primarily to install an Uninterruptable
27 Power Supply (UPS) system at the Boulder Park power
28 station to protect the engine generators and other
29 station auxiliaries. Currently when there is a loss
30 of station service, most of the control system will
31 shut down after only a few minutes. This system will
32 allow for an orderly control of the equipment during
33 these events. Please refer to the workpapers of Mr.
34 DeFelice for detailed listing of other projects.
35

36 **Electric Transmission (\$15.1 million):**

37 The electric transmission projects that will transfer
38 to plant in service are described in detail in Mr.
39 Kinney's direct testimony at pages 17 through 21. A
40 listing of these projects follows:
41

42 Lolo 230-Rebuild 230 kV Yard - \$2,050,000

43 Spokane-CDA 115 kV Line Relay Upgrades - \$1,250,000

44 Power Circuit Breakers - \$540,000

45 SCADA Replacement - \$740,000

46 Noxon-Pinecreek 230kV: Ready Fiber Optic - \$650,000

47 System-Replace/Install Capacitor Banks - \$800,000

48 Benawah-Shawnee 230 kV Construction - \$560,000

49 Mos23-N Moscow 115 Recond - \$585,000

1 Burke 115 kV Protection & Metering - \$525,000
2 Beacon Storage Yard Oil Containment - \$527,000
3 Other small specific transmission projects - \$936,000
4 Transmission Minor Rebuild - \$1,069,000
5 System Rebuild Transmission - \$928,000
6 Interchange and Borderline Metering Upgrades -
7 \$642,000
8 Pine Creek - \$350,000
9 Replacement Programs - \$2,234,000
10 Other small transmission projects - \$670,000
11

12 **Electric Distribution (\$46.7 million):**

13 The electric distribution projects that will transfer
14 to plant in service are described in detail in Mr.
15 Kinney's direct testimony at pages 22 through 24. A
16 listing of these projects follows:
17

18 Electric Distribution Minor Blanket - \$7,922,000
19 Capital Distribution Feeder Repair Work - \$4,100,000
20 Wood Pole Management - \$3,700,000
21 Electric Underground Replacement - \$3,156,000
22 T&D Line Relocation - \$2,297,000
23 Failed Electric Plant - \$1,987,000
24 Sys-Dist Reliability-Improve Fdrs - \$1,100,000
25 Open Wire Secondary Elimination - \$1,000,000
26 Plummer-Increase Capacity/Rebuild - \$1,525,000
27 Idaho Road Sub/Rathdrum - \$4,896,000
28 System Wood Substation Rebuilds - \$3,600,000
29 Distribution Feeder Reconductor - ID - \$727,000
30

31 The electric distribution projects specific to the
32 Washington jurisdiction that are not described in
33 detail in Mr. Kinney's direct testimony follows:
34

35 Spokane Electric Network Capacity - \$1,615,000
36 Terre View 115-Sub Construct (WSU) - \$1,962,000
37 Otis Orchards Substation - \$980,000
38 Othello Transformer Replacement - \$665,000
39 Northeast Substation - \$225,000
40 Valley Mall Transfer Capacity - \$200,000
41 Distribution Feeder Reconductor - WA - \$1,050,000
42 Network Transformers & Network Protectors - \$800,000
43

44 Additional distribution projects follows:
45

46 Power Transformer-Distribution - \$680,000
47 Installation of distribution power transformers as
48 required.
49

1 ID AMR - \$600,000
2 The 4-year Automated Meter Reading Project was
3 completed in late 2008. Additional capital will be
4 for network optimization.
5

6 WSDOT Highway Franchise Consolidation - \$800,000
7 In order to operate our electric system within State
8 highway rights of way, the Company needs to establish
9 new Franchises. Existing franchises have expired and
10 Avista must seek new agreements with the State or risk
11 penalties or non-approval by the State.
12

13 Other small distribution projects - \$1,083,000
14 Please refer to the workpapers of Mr. DeFelice for
15 detailed listing of projects.
16

17 **General (\$14.8 million):**

18 Security Initiative - \$508,000
19 Various security measures including cameras and access
20 controls for the office and branch facilities.
21

22 Next Generation Radio System - \$1,500,000
23 Antiquated Radio system technology necessary to
24 operate the business is being refreshed to comply with
25 changing FCC regulation.
26

27 Structures and Improvements - \$3,360,000
28 This is a group of capital maintenance projects that
29 Facilities Management coordinates at the Spokane
30 Central Operating Facilities and Avista branch
31 facilities - offices and service centers. For 2009,
32 some of the projects include: roof replacements, land
33 acquisition for facility expansion, HVAC system
34 replacement at some branch offices, energy efficiency
35 projects, security projects, emergency generators,
36 asphalt overlays and replacement, and office furniture
37 additions and replacement.
38

39 Stores Equipment - \$598,000
40 Equipment utilized in warehouses and/or investment
41 recovery operations throughout the service territory.
42 This includes equipment such as forklifts, man lifts,
43 shelving, cutting/binding machines, etc.
44

45 Tools, Lab & Shop Equipment - \$1,285,000
46 Expenditures in this category include all large tools
47 and instruments used throughout the company for gas
48 and/or electric construction and maintenance work,
49 distribution, transmission, or generation operations,

1 telecommunications, and some fleet equipment (hoists,
2 winch, etc) not permanently attached to the vehicle.
3

4 Productivity Initiative - \$1,147,000

5 Various initiatives that increase productivity
6 benefits based on future avoided costs.
7

8 HVAC Renovation Project - \$4,159,000

9 The heating, ventilating, and air conditioning systems
10 throughout the Spokane Central Operating Facilities
11 are approximately fifty years old and are in need of
12 replacement. The project involves replacing central
13 air handling units and distribution systems in three
14 buildings - the Spokane Service Center, the general
15 office building, and the cafeteria auditorium
16 building. The building envelope of the general office
17 building will also be renovated with high efficiency
18 glass and insulation. New controls will also be
19 installed which will enable energy conservation.
20

21 Spokane Central Operating Facility Crescent
22 Realignment - \$1,500,000

23 Vacate a city street that bisects the Spokane campus
24 to eliminate public traffic across parking lots and
25 operating facilities, improving facility safety and
26 security.
27

28 Other Small Projects - \$750,000

29 These projects include communication and security
30 initiatives, radio equipment, telephone systems,
31 office and other general facility upgrades.
32

33 **Transportation (\$9.6 million):**

34 Transportation Equipment - \$9,635,000

35 Expenditures are for the scheduled replacement of
36 trucks, off-road construction equipment and trailers
37 that meet the company's guidelines for replacement
38 including age, mileage, hours of use and overall
39 condition. In addition, includes additions to the
40 fleet for new positions or crews working to support
41 the maintenance and construction of our electric and
42 gas operations.
43

44 **Technology (\$11.5 million):**

45 Information Technology Refresh Blanket - \$4,410,000

46 A program to replace obsolete technology according to
47 Avista's refresh cycles that are generally driven by
48

1 hardware/software manufacturer and industry trends to
2 maintain business operations.
3
4 Information Technology Expansion Blanket - \$981,000
5 A program to deliver technology associated with
6 expansion of existing solutions.
7
8 AFM Product Development Program - \$1,115,000
9 Deliver enhancements to the electric and natural gas
10 Facility Management technology system.
11
12 Nucleus Product Development Program - \$556,000
13 Deliver enhancements to the Nucleus energy resource
14 management technology system.
15
16 Web Product Development Program - \$627,000
17 A program to deliver enhancements to the Customer
18 based Web technology system.
19
20 Mobile Dispatch Upgrade - \$800,000
21 Upgrade the Mobile Dispatch application system from
22 V7.7 to V8.
23
24 Mobile Dispatch 2 - \$1,372,000
25 Implement Mobile Dispatch application for electric
26 service and meter shop processes.
27
28 Other Small Technology Projects - \$1,655,000
29 These projects include various small technology
30 projects including, technology to provide for field
31 office use of Learning Management System, a Meter Data
32 Management solution, a work management technology
33 system to the Generation Production and Substation
34 Support organization, and replacement of existing Real
35 Estate permits application which is end-of-life with
36 Valuation Contract Management System.
37
38 **Jackson Prairie Storage (\$0.3 million):**
39 Jackson Prairie Storage Project - \$306,000
40 This completes the capital project that Avista and its
41 partners started for an expansion project at Jackson
42 Prairie for deliverability that was in service in the
43 fall of 2008.
44
45 **Natural Gas Distribution (\$22.2 million):**
46 Replace Deteriorated Pipe - \$1,000,000
47 This annual project will replace sections of existing
48 gas piping that are suspect for failure or have

1 deteriorated within the gas system. This project will
2 address the replacement of sections of gas main that
3 no longer operate reliably and/or safely. Sections of
4 the gas system require replacement due to many factors
5 including material failures, environmental impact,
6 increase leak frequency, or coating problems. This
7 project will identify and replace sections of main to
8 improve public safety and system reliability.
9

10 Gas Replacement Street and Highways - \$1,200,000

11 This annual project will replace sections of existing
12 gas piping that require replacement due to relocation
13 or improvement of streets or highways in areas where
14 gas piping is installed. Avista installs many of its
15 facilities in public right-of-way under established
16 franchise agreements. Avista is required under the
17 franchise agreements, in most cases, to relocate its
18 facilities when they are in conflict with road or
19 highway improvements.
20

21 Gas Non-Revenue Blanket - \$2,500,000

22 This annual project will replace sections of existing
23 gas piping that require replacement to improve the
24 operation of the gas system but are not directly
25 linked to new revenue. The project includes relocation
26 of main related to overbuilds, improvement in
27 equipment and/or technology to improve system
28 operation and/or maintenance, replacement of obsolete
29 facilities, replacement of main to improve cathodic
30 performance, and projects to improve public safety
31 and/or improve system reliability.
32

33 East Medford Reinforcement Project - \$4,451,000

34 This Oregon gas distribution project is not included
35 in this filing.
36

37 Replace Gas ERT's w/ Batteries >10yrs - \$2,700,000

38 This project will replace Gas ERT's that are greater
39 than 10 years old, which is their economic life. ERT
40 battery life is finite and although that life is
41 greater than 10 years, it is cost effective to replace
42 the ERTS's prior to them failing in the field. This
43 project will ensure continued reliable metering
44 operation by ensuring the ERT technology operates
45 properly. Approximately 12,000 ERT's will be replaced
46 in Washington and 21,000 in Oregon.
47

48 Kettle Falls Relocation - \$5,198,000

49 This multi-phased project installed a new gate station
50 in 2008 on the west side of Spokane to serve the

1 existing high pressure (HP) distribution and future
2 replacement pipe that is part of the Kettle Falls HP
3 main. The existing Kettle Falls Gate Station and HP
4 Kettle Falls main have experienced significant
5 encroachment due to growth in the north Spokane area.
6 Sections of the main will be relocated to ensure
7 continued safe reliable operation of the pipe system.
8 The new gate station will improve the safety and
9 reliability of operating the high pressure main and
10 improve the gate station delivery capacity into the
11 Kettle Falls HP system. Future phases of this project
12 will re-route sections of the existing HP Kettle Falls
13 main to improve system capacity and public safety.

14
15 US2 North Spokane HP Reinforcement (Kaiser Property) -
16 \$1,199,000

17 This project will reinforce the north central portion
18 of Spokane near US2 by extending the existing HP
19 piping system and installing a new regulator station
20 to reinforce the existing distribution system. The
21 north Spokane distribution system experiences low
22 pressures during high system demand in the winter.
23 The area fails the gas planning model for a design
24 day. Growth in the area has reduced Avista's ability
25 to reliably serve gas from its existing distribution
26 system during a design day. This project will improve
27 delivery pressure and reliability.

28
29 Other Small Projects - \$3,901,000

30 Please refer to the workpapers of Mr. DeFelice for
31 detailed listing of projects.
32
33

34 IV. ADJUSTMENT METHODOLOGY

35 **Q. What was the general approach to computing the**
36 **pro forma adjustments for investment in capital projects?**

37 A. The Company used the same general approach that
38 was used in the previous general rate case. The 2008 and
39 2009 capital investments were tracked separately to
40 simplify the computation and to make it easier to follow.
41 For each vintage, capital additions, depreciation and DFIT
42 were computed to derive rate base at December 31, 2008 and

1 December 31, 2009 and to compute operating expenses in the
2 pro forma rate year.

3 **Q. What reports or data were used in the**
4 **computation?**

5 A. The Company maintains results of operations
6 reports that are prepared for each service and jurisdiction
7 on an average of monthly averages (AMA) basis and on an end
8 of period (EOP) basis that were used in this computation.
9 Actual 2008 plant additions were used from the plant
10 accounting system to determine the month of addition and
11 the amount of additions that were for revenue producing
12 projects. Capital additions for 2009 (described above)
13 were based on specific capital requirements for 2009.
14 Capital additions for 2009 that were for revenue producing
15 projects were separated out and excluded. The Company did
16 not include any 2010 capital additions in this filing.

17 **Q. Are the computations for all services and**
18 **jurisdictions the same?**

19 A. Yes, they are. Because of this, only the Idaho
20 electric data will be used below to describe the
21 methodology for computing the adjustments. The adjustments
22 for Idaho gas were computed in a similar manner.

23 **Q. Please explain in detail the computation of the**
24 **adjustment as it relates to rate base.**

1 A. There are three steps to determine the rate base
2 adjustment at December 31, 2008 and December 31, 2009, as
3 follows:

4 **Step 1 - Adjust AMA September 30, 2008 to EOP December 31,**
5 **2008 (Pro Forma Capital Additions 2008 Adjustment)**
6

7 The first step was to determine an adjusted December
8 31, 2008 EOP net plant balance that includes only the AMA
9 revenue producing capital through September 30, 2008. The
10 Company's December 31, 2007 EOP results of operations
11 reports was the starting point.

12 The gross plant at December 31, 2007 at EOP includes
13 all revenue producing capital added in 2007. Since the
14 test period begins with October 1, 2007, it is necessary to
15 remove the average of monthly averages of those additions
16 for the last three months of 2007, since 2007 test year
17 includes AMA customers and revenue (this is explained
18 further below). The 2008 capital additions, excluding all
19 revenue producing capital, were added. In addition, the
20 average of monthly averages of the revenue producing
21 capital for the nine months ended September 30, 2008 was
22 also added.

23 The EOP gross plant at December 31, 2008 was computed
24 as follows:
25
26

	<u>(\$000's)</u>
EOP Gross Plant at 12/31/07 per Results of Operations	\$912,978
Add: 2008 Capital Additions (Excluding Revenue Producing)	\$32,380
Less: October – December 2007 Revenue Producing Capital Additions	(\$1,590)
Add: January – September 2008 AMA Revenue Producing Capital Additions	<u>\$2,821</u>
EOP Adjusted Gross Plant at 12/31/08	<u>\$946,589</u>

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The pro forma capital additions 2008 adjustment in Company witness Ms. Andrews' testimony at Exhibit No. 10, Schedule 1, page 8, for gross plant of \$27,213,000 was computed by subtracting the AMA gross plant balance used in the filing of \$919,376,000 from the calculated EOP adjusted gross plant balance of \$946,589,000. Additional details regarding these adjustments are provided in Ms. Andrews' workpapers.

This same process was used for both accumulated depreciation and deferred income taxes, to arrive at EOP adjusted amount at December 31, 2008 for the 2008 vintage plant assets. The pro forma capital additions adjustment for accumulated depreciation of \$19,393,000 was computed by subtracting the AMA accumulated depreciation balance used in the filing of \$314,219,000 from the calculated EOP adjusted accumulated depreciation balance of \$333,612,000. The pro forma capital additions adjustment for DFIT of (\$4,162,000) was computed by subtracting the AMA DFIT

1 balance used in the filing of (\$82,407,000) from the
2 calculated EOP adjusted DFIT balance of (\$86,5695,000).

3 **Step 2 - Adjust 2008 Vintage Plant to EOP December 31, 2009**
4 **(Pro Forma Capital Additions 2009 Adjustment - Part A)**

5 The second step was to determine rate base at December
6 31, 2009 for the 2008 vintage plant assets. Only
7 accumulated depreciation and deferred taxes are impacted.
8 Depreciation expense of \$25,467,000 was computed on gross
9 plant at December 31, 2008, adjusted for projected 2009
10 retirements, using the average effective depreciation rates
11 by functional plant group. Depreciation expense on the
12 2008 revenue producing capital additions has been excluded.
13 The deferred tax impact on the 2008 vintage plant assets,
14 was (\$3,460,000). These changes to rate base at December
15 31, 2009 are added to the 2009 vintage plant additions
16 (discussed below) to derive the pro forma capital additions
17 adjustment for 2009, detailed in Ms. Andrews' testimony at
18 Exhibit No. 10, Schedule 1, page 8. Additional details
19 regarding these adjustments are provided in Ms. Andrews'
20 workpapers.

21 **Step 3 - Add 2009 Vintage Plant to EOP December 31, 2009**
22 **(Pro Forma Capital Additions 2009 Adjustment - Part B)**

23 The capital additions for 2009 were summarized by
24 functional plant categories and either directly assigned or
25 allocated to the services and jurisdictions based on
26 standard Company practices. The amount of revenue

1 producing capital additions in 2009 by service and
2 jurisdiction was excluded. The additions were further
3 summarized by the month they are expected to be transferred
4 to plant in service. Using the average effective
5 depreciation rates by functional plant group, AMA
6 depreciation expense was computed in order to include the
7 partial year convention of depreciation that will actually
8 be recorded in 2009.

9 For the Idaho electric service, plant additions were
10 \$47,447,000, depreciation expense was \$846,000 and DFIT was
11 (\$778,000). These 2009 costs are added to the 2008 vintage
12 plant 2009 costs (discussed above) to derive the pro forma
13 capital additions adjustment to rate base for 2009.

14 A summary of the pro forma capital additions 2009
15 adjustment follows:

<u>(\$000's)</u>	Part A 2008 Vintage <u>Plant</u>	Part B 2009 Vintage <u>Plant</u>	Total Adjustment to <u>Rate Base</u>
Plant in Service	\$0	\$47,447	\$47,447
Accumulated Depreciation	\$25,467	\$846	\$26,313
DFIT	(\$3,460)	(\$778)	(\$4,238)

16

17

18 **Q. What other impact does the 2008 and 2009 capital**
19 **additions have on this case in addition to the rate base**
20 **impact?**

1 A. Depreciation expense and property taxes have been
2 computed for the 2008 and 2009 plant vintages for the pro
3 forma rate year.

4 The pro forma capital additions 2007 pre-tax
5 depreciation adjustment of \$246,000 is computed as follows:

6
7

	<u>(\$000's)</u>
Estimated full-year of depreciation expense on the 2008 vintage plant balance at December 31, 2009	\$25,360
12 Months Ended September 30, 2008 test year depreciation expense, adjusted for the depreciation true-up adjustment.	\$25,111
State Taxes	<u>(\$3)</u>
Pro forma Capital Additions 2007 Adjustment – Depreciation Expense	<u>\$246</u>

8
9

10 The pro forma capital additions 2009 pre-tax
11 depreciation and property tax adjustment of \$2,603,000 is
12 computed as follows:

13

	<u>(\$000's)</u>
Estimated full-year of depreciation expense on the 2009 vintage plant balance at December 31, 2009	\$1,932
Estimated full-year of property taxes on the 2009 vintage plant balance at December 31, 2009	\$699
State Taxes	<u>(\$28)</u>
Pro Forma Capital Additions 2009 Adjustment - Depreciation and Property Tax Expense	<u>\$2,603</u>

14
15

1 **V. OTHER CONSIDERATIONS**

2 **Q. What is the rationale behind the removal of**
3 **capital expenditures for connecting new customers?**

4 A. The pro forma capital expenditures for 2009 that
5 the Company included in this filing excludes distribution
6 related capital expenditures made that are associated with
7 connecting new customers to the Company's system. The
8 Company recognizes the fact that new customers provide
9 incremental revenue that helps offset the revenue
10 requirements of the distribution related capital additions
11 that the Company incurs to provide service to those
12 customers. These adjustments completely eliminated the AMA
13 2008 and EOP 2009 capital activity related to new customer
14 connections in order to avoid an unintended mismatch of
15 revenues exceeding the cost to serve customers.

16 **Q. In addition to excluding capital additions**
17 **related to new customers, does the Company address the**
18 **2009/2008 revenue difference in other ways?**

19 A. Yes. The production property adjustment
20 (discussed in Ms. Andrews' testimony) addresses the
21 production and transmission related retail revenue that
22 would be produced by the change in retail load expected in
23 2009/2010 compared to the 2008 normalized test year. All
24 pro forma production and transmission rate base and related
25 expenses from these capital additions adjustments, are

1 reduced in order to reflect the amount needed to be
2 recovered from 2008 sales volumes.

3

VI. CONCLUSION

4

Q. What is the impact of the pro forma adjustment?

5

6

7

8

9

10

A. The proposed adjustment will result in a closer matching of revenues to cost of service to customers during the period new rates will be in effect from this general rate proceeding. Without the proposed adjustment, the Company would not have the opportunity to earn its allowed rate of return on investment during the rate year.

11

12

Q. Does this conclude your pre-filed direct testimony?

13

A. Yes, it does.

RECEIVED

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BEFORE THE IDAHO PUBLIC UTILITIES COMMISSION

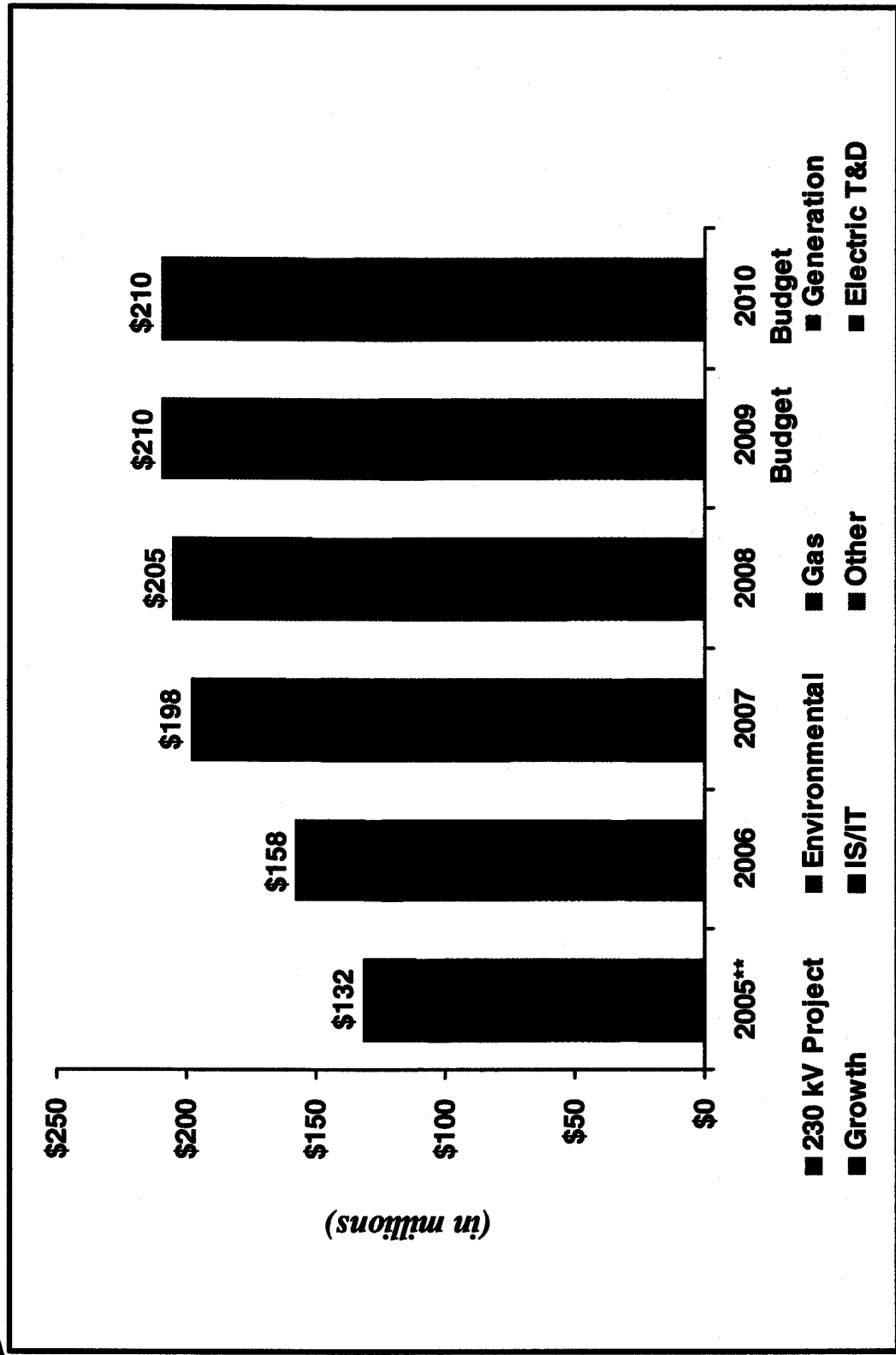
IN THE MATTER OF THE APPLICATION) CASE NO. AVU-E-09-01
OF AVISTA CORPORATION FOR THE) CASE NO. AVU-G-09-01
AUTHORITY TO INCREASE ITS RATES)
AND CHARGES FOR ELECTRIC AND)
NATURAL GAS SERVICE TO ELECTRIC) EXHIBIT NO. 9
AND NATURAL GAS CUSTOMERS IN THE)
STATE OF IDAHO) DAVE B. DEFELICE
)

FOR AVISTA CORPORATION

(ELECTRIC AND NATURAL GAS)



Capital Expenditures



** 2005 excludes \$57.5 for the purchase of the second half of Coyote Springs 2 and \$17.8 for the office building purchase.

Avista 2009 Capital Additions Detail (System)

	\$ (000's)		\$ (000's)
Generation:		General:	
Thermal - Kettle Falls Capital Projects	1,735	Security Initiative	508
Thermal - Colstrip Capital Additions	6,200	Next Generation Radio System	1,500
Thermal - Other small projects	84	Structures & Improvements	3,360
Hydro - Cabinet Gorge Capital Projects	804	Stores Equipment	598
Hydro - Little Falls Capital Projects	525	Tools Lab & Shop Equipment	1,285
Hydro - Long Lake Capital Projects	597	Productivity Initiative	1,147
Hydro - Noxon Capital Projects	1,295	COF HVAC Improvement	4,159
Hydro - Upper Falls Capital Projects	1,910	Spokane Central Oper Fac N Crescent Realignment	1,500
Hydro - Noxon Rapids Unit 1 Runner Upgrade	17,171	Other small general projects	750
Hydro - Clark Fork Implement PME Agreement	2,107		<u>14,807</u>
Hydro - Other small projects	1,142		
Other - Northeast Combustion Turbine Projects	944	Transportation:	
Other - CS2 Capital Projects	575	Transportation Equipment	<u>9,635</u>
Other - CS2 LTSA	2,000		
Other small generation projects	819		
	<u>37,908</u>	Technology:	
Electric Transmission:		Information Technology Refresh Blanket	4,410
Lolo 230 - Rebuild 230 kV Yard	2,050	Information Technology Expansion Blanket	981
Spokane-CDA 115 kV Line Relay Upgrades	1,250	AFM Product Development Program	1,115
Power Circuit Breakers	540	Nucleus Product Development Program	556
SCADA Replacement	740	Web Product Development Program	627
Noxon-Pinecreek 230kV:Ready Fiber Optic	650	Mobile Dispatch Upgrade	800
System-Replace/Install Capacitor Banks	800	Mobile Dispatch 2	1,372
Benewah-Shawnee 230 kV Construction	560	Other small technology projects	1,655
Mos23-N Moscow 115 Recond	585		<u>11,516</u>
Burke 115 kV Protection & Metering	525		
Beacon Storage Yard Oil Containment	527	Gas Storage:	
Other small specific transmission projects	936	Jackson Prairie Storage	<u>306</u>
Transmission Minor Rebuild	1,069		
System Rebuild Transmission	928	Natural Gas Distribution:	
Interchange and Borderline Metering Upgrades	642	Replace Deteriorating Gas System	1,000
Pine Creek	350	Gas Replace-St&Hwy	1,200
Replacement Programs	2,234	Gas Distribution Non-Revenue Blanket	2,500
Other small transmission projects	670	East Medford Reinforcement	4,451
	<u>15,056</u>	Replace Gas ERTs w/ Batteries >10 yrs	2,700
		Re-Rte Kettle Falls Fdr & Gate Station	5,198
		US2 N Spo Gas HP Reinforce (Kaiser Prop)	1,199
		Other small distribution projects	3,901
Electric Distribution:			<u>22,150</u>
Electric Distribution Minor Blanket	7,922	Total Non-Revenue Capital	<u>158,048</u>
Capital Distribution Feeder Repair Work	4,100		
Wood Pole Management	3,700	Growth/Revenue - Producing	<u>47,510</u>
Electric Underground Replacement	3,156		
T&D Line Relocation	2,297	Total Capital Additions in 2009	<u>205,558</u>
Failed Electric Plant	1,987		
Spokane Electric Network Capacity	1,615		
Sys-Dist Reliability-Improve Fdrs	1,100		
Open Wire Secondary Elimination	1,000		
Plummer-Increase Capacity/Rebuild	1,525		
Idaho Road Sub/Rathdrum	4,896		
System Wood Substation Rebuilds	3,600		
Terre View 115-Sub Construct (WSU)	1,962		
Otis Orchards Substation	980		
Othello Transformer Replacement	665		
Northeast Substation	225		
Valley Mall Transfer Capacity	200		
Power Xfmr-Distribution	680		
Distribution Feeder Reconductor - ID	727		
Distribution Feeder Reconductor - WA	1,050		
ID AMR	600		
Network Transformers & Network Protectors	800		
WSDOT Highway Franchise Consolidation	800		
Other small distribution projects	1,083		
	<u>46,670</u>		